### COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 38 COUNTY FIRE

**REPORT ON AUDIT** 

**JUNE 30, 2006** 

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Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 38 - County Fire

### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 38 - County Fire (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2006, which collectively comprise the CSA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the State Controller's Minimum Audit Requirement for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the County of San Bernardino Special District County Service Area No. 38 - County Fire, as of June 30, 2006, and the respective changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

The budgetary comparison information on page 21 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The County of San Bernardino Special District County Service Area No. 38 - County Fire has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the CSA's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly presented in all material respects in relation to the component unit financial statements taken as a whole.

Rogers, Anderson, Malony + Scott, LLA

September 15, 2006



### County of San Bernardino Special Districts County Service Area No. 38 - County Fire Statement of Net Assets June 30, 2006

ASSETS  Cash and cash equivalents Interest receivable Taxes receivable Due from other governments Capital assets, net of depreciation	\$ 13,172,609 121,328 632,959 738,626 6,562,108
Total Assets	21,227,630
LIABILITIES  Accounts payable Salaries and benefits payable Due to other governments Long-term liabilities: Due within one year Due in more than one year  Total Liabilities	920,942 187,440 1,702,489 172,947 662,055
NET ASSETS Invested in capital assets, net of related debt Unrestricted	5,727,106 11,854,651
Total Net Assets	\$ 17,581,757

# County of San Bernardino Special Districts County Service Area No. 38 - County Fire Statement of Activities For the Year Ended June 30, 2006

EXPENSES	
Salaries and benefits	\$ 9,993,929
Services and supplies	3,286,907
Depreciation	584,683
Interest on debt	17,746
Contributions to other governments	1,875,000
Other	635
Total Program Expenses	15,758,900
PROGRAM REVENUES	
Charges for services	3,036,995
Operating grants and contributions	11,242,155
Net Program Expense	(1,479,750)
GENERAL REVENUES	
Property taxes	8,208,232
Other taxes	657,028
Investment earnings	212,266
State assistance	209,336
Federal assistance	629,009
Other	58,061
Loss on sale of capital assets	(26,145)
Total General Revenues	9,947,787
Change in Net Assets	8,468,037
Net Assets - beginning	9,113,720
Net Assets - ending	\$ 17,581,757

# County of San Bernardino Special Districts County Service Area No. 38 - County Fire Balance Sheet Governmental Funds June 30, 2006

ODEOLAL

	SPECIAL REVENUE		
	FUND	CAPITAL PRO	JECTS FUNDS
	General (SGP)	Fire Station - Baker (CHW)	Construct Fire Station 40 (CWU)
ASSETS			
Cash and cash equivalents Interest receivable	\$ 7,943,152 57,636	\$ 1,128,959 21,472	\$ 3,873,935 36,824
Taxes receivable	594,913	-	-
Due from other governments	738,626	-	
Total Assets	\$ 9,334,327	\$ 1,150,431	\$ 3,910,759
LIABILITIES AND FUND BALANCES			
Liabilities:	Φ 050000	Φ 070.550	Φ.
Accounts payable	\$ 650,390	\$ 270,552	\$ -
Salaries and benefits payable  Due to other governments	187,440 1,555,097	-	-
Total Liabilities	2,392,927	270,552	
Total Liabilities	2,332,321	210,332	
Fund Balances: Reserved for:			
Imprest cash	3,450	-	-
Encumbrances Unreserved:	502,897	98,713	-
Undesignated	6,435,053	781,166	3,910,759
Total Fund Balances	6,941,400	879,879	3,910,759
Total Liabilities and Fund Balances	\$ 9,334,327	\$ 1,150,431	\$ 3,910,759

Amounts reported for *governmental activities* in the statement of net assets (Exhibit A) are different because:

Capital assets used in governmental activities are not financial resources and, therefore are not reported in the governmental funds.

Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds

Capital lease payable

Net Assets of Governmental Activities

Other Governmental Funds		G	Total overnmental Funds
\$	226,563 5,396 38,046	\$	13,172,609 121,328 632,959 738,626
\$	270,005	\$	14,665,522
\$	-	\$	920,942
	- 147,392		187,440 1,702,489
-	147,392		2,810,871
	· · · · · · · · · · · · · · · · · · ·		
	-		3,450
	-		601,610
	122,613		11,249,591
	122,613		11,854,651
\$	270,005		

6,562,108

(835,002) \$ 17,581,757

# County of San Bernardino Special Districts County Service Area No. 38 - County Fire Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2006

	SPECIAL REVENUE FUND	CAPITAL PRO	JECTS FUNDS
	General (SGP)	Fire Station - Baker (CHW)	Construct Fire Station 40 (CWU)
REVENUES			
Property taxes	\$ 7,779,357	\$ -	\$ -
Special assessments	-	-	-
Other taxes	624,964	-	-
Rent and concessions	10,800	-	-
State assistance	202,368	-	-
Federal assistance	629,009	-	-
Contributions from other governments	6,624,045	1,000,000	3,500,000
Service fees	2,876,732	-	-
Investment earnings	89,969	52,234	58,445
Other	47,261		
Total Revenues	18,884,505	1,052,234	3,558,445
EXPENDITURES			
Salaries and benefits	10,019,459	-	-
Services and supplies	2,931,518	_	-
Contributions to other governments	1,855,000	_	-
Other	635	_	-
Debt service:			
Principal	83,945	_	-
Interest	17,746	_	_
Capital outlay:	17,740		
Equipment Equipment	150,505	_	_
Vehicles	1,609,139	_	_
Improvements to land	1,009,109	_	_
Structures and improvements	- 251,145	2,008,328	44,791
	16,919,092		44,791
Total Expenditures	10,919,092	2,008,328	44,791
Excess of Revenues Over (Under) Expenditures	1,965,413	(956,094)	3,513,654
OTHER FINANCING SOURCES (USES)			
Transfers in	445,355	_	_
Transfers out	-	_	_
Proceeds from issuance of long-term debt	621,958	_	_
Proceeds from sale of capital assets	10,591	_	_
			<del></del>
Total Other Financing Sources (Uses)	1,077,904	<del>-</del>	<del></del>
Net Change in Fund Balances	3,043,317	(956,094)	3,513,654
Fund Balances - beginning	3,898,083	1,835,973	397,105
Fund Balances - ending	\$ 6,941,400	\$ 879,879	\$ 3,910,759

Go	Other vernmental Funds	Total Governmental Funds
\$	428,875 160,263 32,064	\$ 8,208,232 160,263 657,028 10,800
	6,968 - 118,110	209,336 629,009 11,242,155
	11,618	2,876,732 212,266
	- 757,898	47,261 24,253,082
	1,378 128,794 20,000	10,020,837 3,060,312 1,875,000 635
	- -	83,945 17,746
	120,770 9,693 13,700	150,505 1,729,909 9,693 2,317,964
	294,335	19,266,546
	463,563	4,986,536
	- (445,355) - -	445,355 (445,355) 621,958 10,591
	(445,355)	632,549
	18,208	5,619,085
	104,405	6,235,566
\$	122,613	\$ 11,854,651

\$ 8,468,037

# County of San Bernardino Special Districts County Service Area No. 38 - County Fire Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2006

Net Change in Fund Balances - Total Governmental Funds	\$ 5,619,085
Amounts reported for <i>governmental activities</i> in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay (\$3,981,476) exceeded depreciation expense (\$584,683) in the current period.	3,396,793
In the statement of activities, only the gain on the sale of capital assets is reported, whereas in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the capital assets sold.	(36,736)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.  Decrease in compensated absences payable	26,908
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.	
Proceeds from issuance of long-term debt Principal payments	(621,958) 83,945

Change in Net Assets of Governmental Activities

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Reporting entity

The County Service Area (CSA) No. 38 was established by an act of the Board of Supervisors of the County of San Bernardino (the County) on January 21, 1946 under Section 4700 of the State Health & Safety Code. It has combined resources with the California Department of Forestry and Fire Protection (CDF) to form an integrated fire protection system in the unincorporated areas, outside of the county fire districts, on a contract basis.

The CSA is a component unit of the County of San Bernardino and is governed by the actions of the County Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 38 of the County of San Bernardino and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2006.

### **Government-wide and fund financial statements**

The government-wide financial statements (e.g., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the reporting entity. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Currently, the CSA does not have any proprietary or fiduciary fund types. Major individual governmental funds are reported as separate columns in the fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *special revenue fund* labeled "General" is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *capital projects fund* labeled "Construct Fire Station 40" accounts for construction related activities of fire station 40.

The *capital projects fund* labeled "Fire Station Baker" accounts for activities of the fire station improvements in Baker.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

### **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

### Receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or "advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." Currently, the CSA does not have any business-type activities.

### **Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties on August 31.

### **Inventories and prepaid items**

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Capital assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of two years. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	40 - 60
Structures and improvements	5 - 40
Equipment and vehicles	4 - 15

### **Fund equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### **Employee compensated absences**

Accumulated vacation, holiday benefits, sick pay and compensatory time are recorded as an expense and liability as the benefits are earned. Compensated absence liabilities are recorded as a current liability. The CSA is not obligated to pay for unused sick leave if an employee terminates or retires.

Compensated absences activity for the year ended June 30, 2006 was as follows:

Beginning Balance Additions		Additions D		Deletions		ons Deletions Out		Ending Balance
\$ 26,908	\$	-	\$	-	\$	(26,908)	\$ -	

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for fixed assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

### B. Deficit Fund Equity

The Fire Station Devore Fund has a deficit fund balance of \$144,984 as of June 30, 2006.

### C. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitment will be reappropriated and honored during the subsequent year.

### NOTE 2: CASH AND DEPOSITS

Cash and cash equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and cash equivalents are shown at the fair value as of June 30, 2006.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their investment policy and disclosures related to investment credit risk, concentration of credit risk, interest rate risk and custodial credit risk, as required by GASB Statement No. 40.

NOTE 3: CAPITAL ASSETS

Capital asset activity for year ended June 30, 2006 was as follows:

Governmental activities:	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets, not being depreciated: Land Construction in progress	\$ 179,708 261,385	\$ - 1,823,470	\$ - (23,393)	\$ 179,708 2,061,462
Total capital assets, not being depreciated	441,093	1,823,470	(23,393)	2,241,170
Capital assets, being depreciated: Land improvements Structures and improvements Vehicles Equipment Total capital assets, being	127,258 2,481,392 7,715,355 237,252	4,893 227,840 1,657,679 322,304	- - (183,827) (19,656)	132,151 2,709,232 9,189,207 539,900
depreciated	10,561,257	2,212,716	(203,483)	12,570,490
Less accumulated depreciation for: Land improvements Structures and improvements Vehicles Equipment	(44,141) (784,242) (6,809,384) (162,532)	(3,487) (56,310) (531,293) (48,303)	- - 178,412 11,728	(47,628) (840,552) (7,162,265) (199,107)
Total accumulated depreciation	(7,800,299)	(639,393)	* 190,140	(8,249,552)
Total capital assets, being depreciated, net	2,760,958	1,573,323	(13,343)	4,320,938
Total capital assets, net	\$ 3,202,051	\$3,396,793	\$ (36,736)	\$ 6,562,108

<sup>\*</sup> This amount includes current year depreciation of \$584,683 and \$54,710 for accumulated depreciation as of 6/30/06 for vehicles with a cost of \$418,214 transferred to the CSA in the current year.

### NOTE 4: LONG-TERM DEBT

### **Capital Lease**

CSA No. 38 has entered into lease agreements as lessee for financing the acquisition of five pumper trucks. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date.

### NOTE 4: LONG-TERM DEBT (continued)

The assets acquired through this capital lease are as follows:

Vehicles Less: accumulated depreciation	\$  1,025,173 (173,983)
Total	\$ 851,190

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2006, were as follows:

Year Ending June 30,	
2007 2008 2009	\$ 203,382 203,382 203,382
2010 2011	 203,382 101,690
Total minimum lease payments Less: amount representing interest	 915,218 (80,216)
Present value of minimum lease payments	\$ 835,002

### **Change in long-term liabilities**

Long-term liability activity for the year ended June 30, 2006, was as follows:

Governmental activities:	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Capital leases	\$ 296,988	\$ 621,959	\$ (83,945)	\$ 835,002	\$ 172,947
Governmental activity Long-term liabilities	\$ 296,988	\$ 621,959	\$ (83,945)	\$ 835,002	\$ 172,947

NOTE 5: RETIREMENT PLAN

### Plan description

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multiple-employer defined benefit pension plan (the Plan) operating under the California County Employees Retirement Act of 1937 (1937 Act). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, the City of Chino Hills, the California State Association of Counties, the San Bernardino County Law Library, Crest Forest Fire Protection District, Mojave Desert Air Quality Management District (the MDAQMD) and the South Coast Air Quality Management District (the AQMD), were later included, along with the County of San Bernardino (the County), and are collectively referred to as the "Participating Members". The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3<sup>rd</sup> floor, San Bernardino, California 92415-0014.

### Fiduciary responsibility

The Retirement Association is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. The Retirement Association publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. The Retirement Association is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes the Retirement Association pension trust fund as of June 30, 2006.

### Funding policy

Participating members are required by statute (Sections 31621, 31621.2 and 31639.25 of the California Government Code) to contribute a percentage of covered salary based on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). Members are required to contribute 8.89% - 12.65% for general members and 10.85% - 14.77% for safety members, of their annual covered salary of which the County pays approximately 7%. County of San Bernardino employer contribution rates are as follow: County General 10.8%, County Safety 23.84%. All employers combined are required to contribute 13.01% of the current year covered payroll. For 2006, the County's annual pension cost of \$166,614,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Section 31453 of the 1937 Act.

### NOTE 5: RETIREMENT PLAN (continued)

The County's annual pension cost and prepaid asset, computed in accordance with GASB 27, *Accounting for Pensions by State and Local Governmental Employers*, for the year ended June 30, 2006, were as follows (in thousands):

Annual Required Contribution (County fiscal year basis)	\$ 166,614
Interest on Pension Assets	(34,207)
Adjustment to the Annual Required Contribution	40,156
Annual Pension Cost	172,563
Annual Contributions Made	166,614
Increase/(Decrease) in Pension Assets	(5,949)
Pension Assets, Beginning of Year	844,882
Pension Assets, End of Year	\$ 838,933

The following table shows the County's required contributions and percentage contributed, for the current year and two preceding years:

	A	nnual Contr in tho)			
Year Ended June 30,		BCERA	County	Percentage Contributed	
2004	\$	652,325	\$ 540,106	100%	
2005	\$	161,906	\$ 141,450	100%	
2006	\$	197,343	\$ 166,614	100%	

The County, along with the AQMD, issued Pension Refunding Bonds (the Bonds) in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The current amount outstanding at June 30, 2006 is \$439,879,000.

On June 24, 2004, the County issued its County of San Bernardino Pension Obligation Bonds, Series 2004 A (Fixed Rate Bonds), its County of San Bernardino Pension Obligation Bonds, Series 2004 B (Auction Rate Bonds), and its County of San Bernardino Pension Obligation Bonds, Series 2004 C (Index Bonds) in a respective aggregate principal amounts of \$189,070,000, \$149,825,000 and \$125,000,000. The Bonds were issued to finance the County's share of the unfunded accrued actuarial liability of the SBCERA. The current amount outstanding at June 30, 2006 is \$461,665,000.

### NOTE 6: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

### NOTE 7: RISK MANAGEMENT

The CSA is insured through the County's self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, and workers' compensation claims. Public liability claims are self-insured for up to \$1 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$25 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority ("EIA") Liability Program II. Workers' compensation claims are self-insured up to \$2 million per occurrence, and covered by CSAC EIA for up to \$10 million for employer's liability, and up to \$50 million for workers' compensation per occurrence. Property damage claims are insured on an occurrence basis over a \$25,000 deductible, and insured with CSAC EIA Property Program.

The County supplements its self-insurance for medical malpractice claims with CSAC EIA, which provides annual coverage on a claim made form basis with a SIR of \$1 million for each claim. Maximum coverage under the policy is \$11.5 million per claim with an additional \$10 million in limits provided by the CSAC EIA General Liability II Program.

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, also with CSAC EIA with a \$100,000 deductible, and excess limits up to \$10 million per occurrence.

The activities related to such programs are accounted for in the County's Risk Management Fund (an Internal Service Fund) except for unemployment insurance, and employee dental insurance, which are accounted for in the County's General Fund. The IBNR and IBNS liabilities stated on the Risk Management Fund's balance sheet are based upon the results of actuarial studies, and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 4.25%. It is the County's practice to obtain actuarial studies on an annual basis.

The County has a risk management investment program agreement with the Bank of New York to finance the self-insured general liability, automobile liability, workers' compensation, and medical malpractice programs. The County's investment in the agreement totaled \$47.7 million at June 30, 2006.

### NOTE 7: RISK MANAGEMENT (continued)

The total claims liability of \$127.2 million reported at June 30, 2006 is based on the requirements of GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated. Changes in the claims liability amount in fiscal years 2005 and 2006 were:

Fiscal Year	F	Beginning of Claim Fiscal Year Chang Liability Estin		Current Year Claims and Changes in Estimates (in thousands)		Claims Payments thousands)	Ye	nd of Fiscal ear Liability thousands)
2004 - 05	\$	101,709	\$	44,309	\$	(30,304)	\$	115,714
2005 - 06	\$	115,714	\$	46,926	\$	(35,407)	\$	127,233

### NOTE 8: TRANSFERS IN/OUT

Interfund transfers are transactions used to close out a fund, reimburse an operating fund, and transfer cash between operating funds and capital projects funds. At June 30, 2006, the CSA made the following interfund transfers in and out:

	Transfers in:	
	Special	
	Revenue Fund	
	General (SGP)	_
<u>Transfers out</u> : Nonmajor governmental funds	\$ 445,355	
Total	\$ 445,355	

### NOTE 9: CONTINGENCIES

As of June 30, 2006, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

### NOTE 10: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, establishes limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2005-2006 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

# County of San Bernardino Special Districts County Service Area No. 38 - County Fire Budgetary Comparison Schedule - Special Revenue Fund For the Year Ended June 30, 2006

	Special Revenue Fund						
	General (SGP)						
	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)			
REVENUES	Daaget	Tillal Budget	Actual	(Negative)			
Property taxes Other taxes	\$ 7,214,000	\$ 7,214,000	\$ 7,779,357 624,964	\$ 565,357 624,964			
Rent and concessions State assistance	14,400 -	14,400	10,800 202,368	(3,600) 202,368			
Federal assistance Contributions from other	-	421,600	629,009	207,409			
governments Service fees	2,383,399 2,331,209	6,700,819 2,331,209	6,624,045 2,876,732	(76,774) 545,523			
Investment earnings Other	30,000	30,000	89,969 47,261	89,969 17,261			
Total Revenues	11,973,008	16,712,028	18,884,505	2,172,477			
EXPENDITURES							
Salaries and benefits	10,615,388	12,215,388	10,019,459	2,195,929			
Services and supplies Contributions to other governments	2,363,521 785,000	3,190,021 1,855,000	2,931,518 1,855,000	258,503			
Other  Debt service:	1,440	1,440	635	805			
Principal	320,000	320,000	83,945	236,055			
Interest Capital outlay:	90,000	90,000	17,746	72,254			
Equipment	48,000	179,000	150,505	28,495			
Vehicles	285,000	988,500	1,609,139	(620,639)			
Structures and improvements	145,000	724,420	251,145	473,275			
Reserves and contingencies	816,592	645,192	40.040.000	645,192			
Total Expenditures	15,469,941	20,208,961	16,919,092	3,289,869			
Excess of Revenues Over (Under) Expenditures	(3,496,933)	(3,496,933)	1,965,413	5,462,346			
OTHER FINANCING SOURCES							
(USES) Transfers in	445,355	445,355	445,355	-			
Proceeds from issuance of long-term debt	-	-	621,958	621,958			
Proceeds from sale of capital assets Total Other Financing Sources (Uses)	445,355	445,355	10,591 1,077,904	10,591 632,549			
(0303)		770,000	1,011,304	002,040			
Net Change in Fund Balance	\$(3,051,578)	\$(3,051,578)	3,043,317	6,094,895			
Fund Balance - beginning			3,898,083				
Fund Balance - ending			\$ 6,941,400				

# County of San Bernardino Special Districts County Service Area No. 38 - County Fire Combining Balance Sheet Nonmajor Governmental Funds June 30, 2006

	SPECIAL REVENUE FUNDS						
ASSETS	Zone D (SGS)	Zone H (SHA)	Zone J (SHD)	Zone K (SHG)			
Cash and cash equivalents Interest receivable Taxes receivable	\$ 31,894 834 8,970	\$ 15,437 564 6,071	\$ 54,190 2,122 10,641	\$ 20,503 666 6,898			
Total Assets	\$ 41,698	\$ 22,072	\$ 66,953	\$ 28,067			
LIABILITIES AND FUND BALANCES Liabilities: Due to other governments	\$ -	_\$ -	_\$ -	\$ -			
Total Liabilities							
Fund Balances: Unreserved: Undesignated (deficit)	41,698	22,072	66,953	28,067			
Total Fund Balances	41,698	22,072	66,953	28,067			
Total Liabilities and Fund Balances	\$ 41,698	\$ 22,072	\$ 66,953	\$ 28,067			

SPECIAL REVENUE FUNDS CAP						PITAL P	ROJECTS F	UNDS			
	one M (SHP)	_	Zone N (SHS)		Zone L (SHV)		e Station - Devore (CEB)		munications (CEU)	I	er System mprov (CGK)
\$	6,461 - 280	\$	84,538 1,129 1,858	\$	1 - 3,328	\$	2,408 - -	\$	8,563 81 -	\$	2,264 - -
\$	6,741	\$	87,525	\$	3,329	\$	2,408	\$	8,644	\$	2,264
_\$_	-	\$	-	\$	-	\$	147,392	\$	<u>-</u>	\$	-
	-		-		-		147,392		-		-
	6,741		87,525		3,329	(	(144,984)		8,644		2,264
	6,741		87,525		3,329		(144,984)		8,644		2,264
\$	6,741	\$	87,525	\$	3,329	\$	2,408	\$	8,644	\$	2,264

# County of San Bernardino Special Districts County Service Area No. 38 - County Fire Combining Balance Sheet Nonmajor Governmental Funds June 30, 2006

	CAPITAL PROJECTS FUNDS					
	Stucco Station #4 (CKW)		Defil	Retaining Defibrillator (CPL)		taining Wall CWH)
ASSETS Cash and cash equivalents Interest receivable Taxes receivable	\$	5 -	\$	82	\$	209
Total Assets	\$	5	\$	82	\$	209
LIABILITIES AND FUND BALANCES Liabilities:						
Due to other governments	\$		\$		\$	
Total Liabilities		<u>-</u>				
Fund Balances: Unreserved:						
Undesignated (deficit)		5		82		209
Total Fund Balances		5		82		209
Total Liabilities and Fund Balances	\$	5	\$	82	\$	209

CAP	ITAL PRO	Tota	Total Nonmajor					
R	ehab	;	Security	 Go	Governmental			
Sta	tion #4		Fencing		Funds			
(0	CWJ)		(CWT)	(se	e Exhibit C)			
			,		,			
\$	8	\$	-	\$	226,563			
	-		-		5,396			
	-		-		38,046			
					· · · · · · · · · · · · · · · · · · ·			
\$	8	\$	-	\$	270,005			
\$	_	\$	_	\$	147,392			
		<u> </u>			, 5 6 2			
	_		-		147,392			
	8		_		122,613			
		-			,0 10			
	8		-		122,613			
\$	8	\$	-	\$	270,005			

# County of San Bernardino Special Districts County Service Area No. 38 - County Fire Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds June 30, 2006

	SPECIAL REVENUE FUNDS							
	Zone D (SGS)	Zone H (SHA)	Zone J (SHD)	Zone K (SHG)				
REVENUES Property taxes Special assessments	\$ 116,754 -	\$ 79,149 -	\$ 137,324 -	\$ 90,249				
Other taxes	8,511	6,005	10,825	6,723				
Contributions from other governments Investment earnings	- 1,439	- 1,009	95,000 4,364	- 1,190				
State assistance	1,922	1,298	2,272	1,190				
Total Revenues	128,626	87,461	249,785	99,638				
EXPENDITURES								
Salaries and benefits Services and supplies	- 1,788	- 1,212	- 2,106	- 1,383				
Contributions to other governments	-	-	-	-				
Capital outlay:			120 770					
Equipment Improvements to land	- -	-	120,770 -	-				
Structures and improvements								
Total Expenditures	1,788	1,212	122,876	1,383				
Excess of Revenues Over (Under) Expenditures	126,838	86,249	126,909	98,255				
OTHER FINANCING SOURCES (USES) Transfers out	(100,500)	(75,000)	(151,931)	(85,000)				
Total Other Financing Sources (Uses)	(100,500)	(75,000)	(151,931)	(85,000)				
Net Change in Fund Balances	26,338	11,249	(25,022)	13,255				
Fund Balances - beginning	15,360	10,823	91,975	14,812				
Fund Balances - ending	\$ 41,698	\$ 22,072	\$ 66,953	\$ 28,067				

SPECIAL REVENUE FUNDS				CAPITAL PROJECTS FUNDS						
Zone M (SHP)		Zone N Zone L (SHS) (SHV)		Fire Station - Devore (CEB)	Communications (CEU)	Water System Improv (CGK)				
\$	503 6,354 -	\$ 2,589 34,361 -	\$ 2,307 119,548 -	\$ - - -	\$ - - -	\$ - - -				
	- 79 -	3,117 	- 18 	- 58 	236	- 84 				
	6,936	40,067	121,873	58	236	84				
	177 170 -	53 - 20,000	1,148 122,618 -	- - -	- - -	- - -				
	- - -	- - -	- - -	- - -	- - -	- - -				
	347	20,053	123,766							
	6,589	20,014	(1,893)	58	236	84				
_		(32,924)				<del></del>				
		(32,924)								
	6,589	(12,910)	(1,893)	58	236	84				
	152	100,435	5,222	(145,042)	8,408	2,180				
\$	6,741	\$ 87,525	\$ 3,329	\$ (144,984)	\$ 8,644	\$ 2,264				

# County of San Bernardino Special Districts County Service Area No. 38 - County Fire Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds June 30, 2006

	CAPITAL PROJECTS FUNDS						
	Stucco Station #4 (CKW)		Retaining Defibrillator (CPL)		Retaining Wall (CWH)		
REVENUES	_		_			_	
Property taxes	\$	-	\$	-		\$	-
Special assessments Other taxes		-		-			-
Contributions from other governments		5,000		-			5,000
Investment earnings		5,000		_	2		3,000 9
State assistance		-		_	_		-
Total Revenues		5,005			2		5,009
EXPENDITURES							
Salaries and benefits		_		_			_
Services and supplies		_		_			_
Contributions to other governments		_		-			-
Capital outlay:							
Equipment		-		-			-
Improvements to land		-		-			4,800
Structures and improvements		5,000		-			-
Total Expenditures		5,000		-			4,800
Excess of Revenues Over (Under) Expenditures		5_			2		209
OTHER FINANCING SOURCES (USES) Transfers out				-			
Total Other Financing Sources (Uses)		<u>-</u>		-			-
Net Change in Fund Balances		5			2		209
Fund Balances - beginning					80		_
Fund Balances - ending	\$	5	\$		82	\$	209

CAPIT Reh Statio (CV	nab on #4	Security Fencing (CWT)		Go	Total Nonmajor Governmental Funds (see Exhibit C)		
\$ - - -	8,700 8	\$	- - - 4,410 -	\$	428,875 160,263 32,064 118,110 11,618 6,968		
	8,708		4,410		757,898		
- - -			- (483) -		1,378 128,794 20,000		
-	8,700		- 4,893 -		120,770 9,693 13,700		
	8,700		4,410		294,335		
	8				463,563		
					(445,355)		
			-		(445,355)		
	8		-		18,208		
					104,405		
\$	8	\$	-	\$	122,613		